Disability & Work in Canada: Framing a bolder vision

KEYNOTE ADDRESS TO THE NATIONAL CONFERENCE ON DISABILITY AND WORK OTTAWA, NOVEMBER 27, 2017 *MICHAEL J. PRINCE*

Questions for policy, practice and research

- What kinds of inclusion and interactions do people with disabilities encounter in workplace settings?
- Why, over the last 30 years, have efforts at higher levels of labour force participation for people with disabilities resulted overall in marginal change?
- Why do labour market disadvantages and widespread experiences of workplace discrimination persist against men and women with disabilities?
- How might we improve the distribution of quality labour force attachments for people with disabilities?
- What is, or should be, the future role of *work disability policy* in Canada?

Three Propositions

• **Far-reaching changes are needed** in attitudes, in community and economic organizations, and in public investments, policies and practices

• Developing a **bold vision requires reframing** and deepening our aspirations, collective attention and cooperative actions

• The changing future of work is interconnected to **transforming the many worlds of employment for people with and without disabilities**

Employment worlds for people with disabilities

- 1. Not in the labour force: never employed, in school, discouraged, retired
- 2. Unemployed: temporary or long-standing
- 3. Employment preparation: adult day programs and activity centres
- 4. Sheltered workshops and other segregated employment
- 5. Training programs some people "career clients"
- 6. Work-experience placements
- 7. Supported employment in integrated workplaces
- 8. Affirmative action/equity employment
- 9. Competitive employment in open labour market
- 10. On leave from work (short-term or long-term)

Some promising trends and developments

- ✓ Annual poverty rate for disabled persons in Canada fell from 21.7 percent in 1993 to 12.7 percent in 2010 (Fang and Gunderson 2014)
- ✓ *Rethinking disAbility in the Private Sector* (2013): federal report making a business case for employing people with disabilities
- \checkmark National employer forum (2014/15) to advance employment by private sector
- ✓ "Employment First" policies for disabled clients in certain provinces
- ✓ "Ready, Willing and Able" initiative by Canadian Association for Community Living and the Canadian Autism Spectrum Disorders Alliance (2015-2018)
- \checkmark Canadian Human Rights Commission's recent work on mental health and employment
- ✓ Planned federal accessibility law (2018) to eliminate systemic barriers and advance equality of opportunity

However, ongoing challenges

- □Under-resourced schools and teacher shortages for children with special needs and inclusive public education, along with parental stress and fear of criticizing
- □Patchwork of transition planning and employment preparation for youth with disabilities
- Complex maze of disability supports and services with irregular access, affordability and responsiveness (Torjman 2015)
- □Uneven and limited capacity of many community-based employment service agencies on issues of disabilities and job accommodations
- □ Federal government investments on labour market measures for persons with disabilities declined in real terms over the last decade (Prince 2016)
- **□**Lack of evaluations and information sharing on employment program practices

Developing a vision means addressing actual policy issues and making specific choices

Labour market measures

- Sheltered workshops
- Supported employment
- Reasonable
 accommodation
- Employment standards
- Public sectors as model employers
- Employment equity

Income support programs

- Workers' compensation
- Employment Insurance
- CPP and QPP
- Social assistance
- Veterans' benefits
- Tax credits
- Occupational disability plans

Wage income

- Training wages
- Wage subsidies
- Minimum wage rates
- Working income tax benefit
- Citizen's wage



A bold vision requires a larger frame

To transform employment opportunities and outcomes for all people with disabilities, **we need to widen our frames of reference** – our focus of aspirations, attention and actions

Reframing work disability policy

We need to shift emphasis from:

- The unemployed disabled person and their circumstances
- Labour market agreements as guiding documents
- Sheltered workshops and segregated employment
- Labour force supply or demand measures
- Reasonable accommodation
- Anti-discrimination

Toward committed attention on:

- Ability-disability relations and social contexts
- UN Convention on the Rights of Persons with Disabilities
- Supported employment and integrated social enterprises
- Supply & demand and economic and social organizations and networks
- Progressive transformation to inclusion
- Systemic accessibility

References

- Canada. 2013. *Rethinking DisAbility in the Private Sector.* Report from the Panel on Labour Market Opportunities for Persons with Disabilities. Ottawa.
- Canadian Association for Community Living. 2015. "About Ready, Willing and Able." <u>http://www.cacl.ca/cacl-action/programs/inclusive-communities-development/ready-willing-able/about-ready-willing-able</u>
- Fang, T., and M. Gunderson. 2014. "Poverty Dynamics among Vulnerable Groups in Canada: Longitudinal Analysis based on SLID 1993-2010." Paper presented at Inequality in Canada: Driving Forces, Outcomes and Policy." Institute for Research on Public Policy, February 24-25, 2014, Ottawa.
- Prince, M.J. 2016. *Inclusive Employment for Canadians with Disabilities: Toward a New Policy Framework and Agenda,* IRPP Study 60. Montreal: Institute for Research on Public Policy.
- Torjman, S. 2015. *Disability Supports: Missing on the Policy Radar: Renewing Canada's Social Architecture.* Ottawa: Caledon Institute of Social Policy.
- United Nations. 2006. *Convention on the Rights of Persons with Disabilities and the Optional Protocol.* New York. <u>http://www.un.org/disabilities/documents/convention/convoptprot-e.pdf</u>

Thank you

Michael J. Prince

Lansdowne Professor of Social Policy

Faculty of Human and Social Development

& Department of Political Science

Faculty of Social Sciences

University of Victoria

